# The Ugly Face of Welfare "Reform"

Washington's New Poor Law: Welfare "Reform and the Roads not Taken, 1935 to the Present, Gertrude Schaffner Goldberg and Sheilla D. Collins, Apex Press, 2001, 550 pp., \$51.95 (hardcover) and \$29.95 (paperback). To order, call 1-800-316-2739.

The 1996 welfare

hardship.

"reform" condemned

the poor to continued

Gertrude Schaffner Goldberg and Sheila D. Collins, two of the co-founders of the National Jobs for All Coalition, examine the history of the AFDC program - commonly known as "welfare" – from its inception in the Social Security Act of 1935 through its repeal

in 1996 and to the present. In "Washington's New Poor Law," they make a case against its legislative successor, the Personal Responsibility and Work Opportunity Reconciliation Act, popularly known as "welfare reform," arguing that it offers neither "work opportunity" nor real

reform. In repealing the entitlement to welfare and failing to create an entitlement to work at the same time as it imposes strict, time-limited work requirements, Washington has, in effect, written a new Poor Law. Like earlier poor laws, this act condemns the poor to continued, if not further hardship. Moreover, the law could have the effect of

depressing wages and exacerbating social conflict.

"Trudy Goldberg and Sheila Collins" thoughtful arguments, based on a comprehensive vision of

> social rights for American citizens, provide a powerful rebuttal to popular views promoting the 1996 welfare reform bill," said William Julius Wilson of Harvard University.

> Linking two strands of public policy history, public assistance and employment, the authors challenge both conservative and liberal approaches to poverty and "welfare

dependency." Although they recognize the formidable barriers to real welfare reform, Collins and Goldberg argue that it is still possible. They show how a program of real reform, the centerpiece of which is government commitment to jobs for all at family-supporting wages, is socially and ethically desirable as well as economically feasible.

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© 2002 The National Jobs for All Coalition is an organization of concerned citizens and organizational affiliates committed to building a new movement for full employment and decent wages. The NJFAC is a project of the Council on International and Public Affairs.

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Sumner M. Rosen June Zaccone



By June Zaccone O sooner was it announced in Novem ber 2001 that the recession had started the previous March, then some were already declaring it at an end. But that announcement must have rung hollow to the increasing numbers of unemployed.

In April, at the time of this writing, unemployment was 6 percent, up from a low of 3.9 percent in October 2000. Since then, another 3.1 million people have joined the ranks of the officially unemployed. Black unemployment is again double-digit. Consumers, however, seem to be optimistic; and the stock market has recovered some of its fall. Alan Greenspan and the Fed are confident enough to have stopped cutting interest rates.

ITH the election of the pro-privatization protesters in the street, and Bush administration, the National Jobs sent our message to the for All Coalition has stepped up its ef- media. forts to debunk the phony Social Security "crisis." Meetings in Washington Gertrude Schaffne The phony crisis is the alleged Social Secuthis spring convinced Coa-Goldberg rity shortfall, trumped up by anti-government lition leaders that public information is crucial for dispelling the myths forces and pro-privatizers. The real Social Security crisis is the campaign to invest part of circulated by Social Security's opponents and the trust funds in the stock market. That camwinning the fight against privatization. Consepaign is undermining confidence in the nation's quently, the Coalition updated "Social Security Is Not in 'Crisis,'" a piece originally published most successful social program. If it prevails, Social Security will indeed be in financial in 1999 that debunks the shortfall as well as the trouble—and so will the millions of people whose privatization fix. Two newer pieces, "Social benefits would be cut. Security and Minorities" (see page 4) and "So-**Coalition Fights privatization** cial Security Isn't Just for Seniors," show the What are we doing to defeat privatization and wide-ranging benefits of Social Security.

support and strengthen Social Security? The Coalition has issued a "Social Security Packet," joined

# **National Jobs For All Coalition**

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# Is the Recession Over?

What's going on? Despite the persistence of unemployment, there are reasons to believe that the recession, whether it is over or not, is not as deep as some had feared, but even so, chronic imbalances threaten the nation's future economic health.

What braked the developing recession? The factors included

• The Federal Reserve's 11 small interest rate cuts last year encouraged auto companies to offer cars at interest-free loans and households to refinance their mortgages, then spend the extra money.

· Government spending has gone up, specifically federal spending on the military. The surge, which started in October, has continued into this (continued on pg.2)



Our "Social Security Packet" also includes (continued on pg.6)



# **The Fragile Economy and Unemployment**

## Is the recession over? Continued from pg. 1

month at a yearly rate of more than \$100 billion. Additional spending on highways, schools, Medicaid, and unemployment insurance also helped.

• The tax cut—not the big one, targeted by the Bush Administration to those with incomes above \$130,000 a year but the small one, spread over most taxpayers that went into effect this year—has provided an economic stimulus. The tax rebates of last year may have also helped.

• Consumer spending, which is twothirds of economic activity, has remained strong despite higher unemployment and high debt, helped by the tax changes.

But two types of spending are continuing or future sources of weakness:

· Business investment-adding structures or equipment—is being hampered by partially idle factories. Businesses in the fourth quarter continued to cut investment, a key reason for the economy's weakness. After-tax profits of U.S. corporations fell nearly 16 percent in 2001, the first annual drop since 1982. (Profits, a major source of financing, indirectly affect investment.)

• Rising state and local deficits have forced budget cuts, which will act as a drag on the economy.

Chronic imbalances remain, and threaten expansion:

Unemployment and unemployment **benefits**: However low unemployment in the 1990s (at their best, rates just un-

der 4 percent), there are always millions of unemployed workers, official and unofficial. Only about two out of five of the officially unemployed collect benefits. This is particularly absurd, as their spending, much more dependable than that of higher income groups using their tax reductions, helps to offset recession

Lagging pay: Despite modest improvements toward the end of the 1990s, private sector average hourly pay (in inflation-adjusted dollars) is below what it was in 1973. This wage crisis, afflicting especially younger workers, has limited workers' spending and retirement saving. **Inequality:** Income inequality has widened over the last 25 years. The distribution of family income, virtually unchanged from the end of World War II until the late 1960s, has sharply worsened since then. Both the absolute income and the share received by the bottom half of the population have fallen. The poverty rate, which by 1973 had dropped sharply from its postwar peak, has since risen.

**Consumer debt:** It is not surprising that lagging pay has been accompanied by a rise in consumer debt in relation to income, an upsurge that began in the 1970s. Over the last several years, consumer debt continued its rise at roughly 8 percent a yearfar faster than household income. Business debt and current profits:

According to economist Dean Baker's of the Coalition's executive committee.

analysis, manufacturing profits fell by 48.8 percent between 2000 and 2001. The gloomy profit picture is a consequence of higher depreciation rates, as shorter-lived investments, like computers, need to be replaced more quickly. Business debt has expanded rapidly, and poses a problem when the means of servicing it-profitsare weak. A Federal Reserve paper reports that "viewed as a share of GDP [output], such debt has now reached unprecedented heights."

International debt: Our chronic trade deficit, now at a yearly rate of nearly \$400 billion, has accumulated an enormous debt, financed by our trading partners. The United States is now the world's largest debtor

If the U.S. debt were denominated in a currency other than its own dollar, we'd long since have been subject to the tender mercies of the International Monetary Fund.

These chronic weaknesses—which have persisted for 25 years throughout expansions and recessions-affect the ability of the economy to right itself.

The end of the recession may create an illusion that all is well. But a long-term cure to profound economic problems-inequality, chronic unemployment and lagging pay for the poorest and middle-income workers-will require significant changes in public policy.

Economist June Zaccone is a member

### April 2002 Unemployment Data\* (U.S. Bureau of Labor Statistics)

**Summer 2002** 

UNEMPLOYMENT:	6.0%						
White:	5.3%						
Black:	11.2%						
Hispanic:	7.9%						
Men 20 years and over:	5.4%						
Women 20 years and over:	5.4%						
Teen-agers (16-19 years):	16.8%						
Black teens:	35.4%						
Officially unemployed:	8.6 million						
Hidden Unemployment:	5.8% 8.7 million						
Decade working work times because they could find a							

People working part-time because they can't find a full-time job: 5.3% 4.2 million

People who want jobs but are not counted in official statistics because they are not looking:\* \* 4.5 million **Total** (Official and Hidden Unemployment):

17.3 million (11.8%)

Millions more were working full-time, year-round, yet earned less than the official poverty level for a family of four. In the latest year for which data are available, 1999, that number was 17.1 million, 17.5 percent of full-time workers (estimated from Money Income in the United States, Bureau of the Census, Sept. 2001).

Roughly, one in four women and one in seven men who worked full-time the year round earned less than the poverty level for a family of four.

\* See Uncommon Sense #4 for an explanation of the unemployment measures.

\*\* (Of this group, approximately 1 million searched for work during the prior 12 months and were available for work during the reference week.)\* \*

**GOOD JOBS FOR ALL** 

# **NJFAC Publications List**

Sheila D. Collins

Jean TD Bandler

**Pamphlets:** 

Press

Collins and Rosen

UNCOMMON SENSE Series: A continuing series of short policies that would increase employment and wages. These papers written by economists, sociologists, historians, lawyers papers can be used as handouts at conferences, for school and others active in social change movements. Uncommon classes, as articles in local newspapers, as the basis for "Letters Sense seeks to debunk the myths and assumptions that politicians to the Editor," or talks with your elected representatives, and as and their economic advisors use to keep us from adopting inserts in newsletters.

1. Increasing Unemployment Increases The Organizations Deficit; Reducing Unemployment Reduces The Deficit, by Helen Ginsburg and Bill Ayres

2. Unemployment Means Lost Output And Human Deficits, by Helen Ginsburg

**3.** 17 Million Unemployed And Underemployed Is "Unnatural"; So Is 16 Million, by Helen Ginsburg **25.** Social Security and Minorities, by Helen and Bill Ayres.

**4.** Employment Statistics: Let's Tell The Whole Story, by Helen Ginsburg and Bill Ayres

**5.** Welfare "Reform": Where Are The Jobs? By Gertrude Schaffner Goldberg, Sheila Collins, Helen Lachs Ginsburg, and Philip Harvey

**6.** Full Employment: The "Supreme Law Of The Land" by David Gil

7. Full Employment And Affirmative Action, by Manning Marable

8. Disarmament, Economic Conversion, And Jobs For All, by Seymour Melman

**9.** Why The Debt Isn't All Bad: Balancing Our Deficit Thinking, by Robert Eisner (Reprinted with permission from the Nation magazine. (c) 1995)

**10.** Let's Have An Adequate Minimum Wage, by Robert Cherry

**11.** High Anxiety: Economic Insecurity And Jobs For All, by Charles Whalen

**12.** Environment Regulation And Jobs: Myth And Reality, by Eban Goodstein

**13.** The Collapse Of Low-Skill Wages: Technological Shift Or Institutional Failure?, By David Howell

**14.** Paying For Full Employment, by Philip Harvey

**15.** How Many Jobs Are There: The Need For A Job vacancy Survey by Philip Harvey

**16.** Workfare Vs. Fair Work: Public Job Creation, by Nancy Rose

**17.** Needed: A National Commitment To Families, by Ruth Sidel

**18.** Welfare Reforming The Workplace, by Maurice Emsellem

**19.** Why Unions Matter; Why Full Employment Matters To Unions, by Elaine Bernard

**20.** Reversing The Spread Of Lousy Jobs, by Chris Tilly

**21.** Social Security Is Not In "Crisis," by Richard Du Boff

**22.** Women and Social Security: Statement and Checklist, by the National Council of Women's D. Collins, February 2002.

## **GOOD JOBS FOR ALL**

23. Washington's New Poor Law: Welfare "Reform's" Legacy and Real Welfare Reform, by

24. Social Security Isn't Just for Seniors, by

Lachs Ginsburg and Gertrude Schaffner Goldberg Special packet on welfare "reform," including numbers 4, 5, 14-18, plus the NJFAC policy statement on welfare reform. \$5 each

Special packet on Social Security, including background and summary of the issues and numbers 21, 22, 24, 25. \$5 each.

Working Papers and Pamphlets: \$5 each "A Growth Agenda That Works: A Program For Sustainable Economic Growth And Development" "The High Road To Economic Development," by Sheila Collins and Gertrude Schaffner Goldberg.

The Challenge of Full Employment in the Global Economy, Ginsburg, Zaccone, Goldberg,

David Dembo and Ward Morehouse. The Underbelly of the US Economy: Joblessness and the Pauperization of Work in America. Apex

Book: \$10 Jobs For All: A Plan For The Revitalization Of America, by Sheila D. Collins, Gertrude Schaffner Goldberg, and Helen Lachs Ginsburg (Apex Press), \$10.

Reprint Series and Special Reports: \$1 each 1. "Jobs for All, Economic Justice, and the Challenge of Welfare 'Reform,' " Gertrude Goldberg, Journal of Public Health Policy, 1997.

□ 2. "Building a Movement for Full Employment," Gertrude Schaffner Goldberg and Sheila Collins, from Social Policy, Spring 1998.

**3**. "Social Security: The Phony Crisis," Helen Ginsburg, testimony to NYC Council, April 1998 4. "With Income Inequality for All," James Galbraith, The Nation, Sept. 1998.

□ 5. "The Great Divide, "Robert Reich, The American Prospect, May 20, 2000

**6**. "Social Security Shortfall Long Way Off," by Christian Weller, Economic Policy Institute

**7**. Helen Lachs Ginsburg, "Sweden: Fall from Grace," In These Times, Dec. 23, 1996.

8. Special Report 2, The Right to work and to welfare, by Gertrude Shaffner Goldberg and Sheila

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☐ Membership fee of \$35 (Entitles me to the newsletter plus copies of Uncommon Sense and reprints as they are published) Contribution of :

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copy of the Washington's New Poor Law, by Gertrude Schaffner Goldberg and Sheila D. Collins.

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# **Network News**

# **Focus on Social Security**

# **A Crucial Benefit for Minorities**

### By Helen Lachs Ginsburg and Gertrude Schaffner Goldberg

EFORE Social Security was en acted in 1935, organized business and Republicans bitterly opposed it. But due to fear of reprisals at the polls, most Republicans opposition collapsed. Since then, conservatives have continued to criticize Social Security. One criticism of Social Security is that it is unfair to African-Americans and other minorities, which implies that it is not an important program for them. Nothing could be further from the truth.

### **Greater Reliance on Social** Security

Proportionately fewer elderly minorities than whites receive any pension income. Minorities, with average earnings considerably less than those of whites, are also less likely to have income from assets such as savings, stocks, and bonds. Thus. Social Security is a much more important source of their retirement income. In 1996, almost half of minorities collecting Social Security relied on it for more than half of their income, compared to one in three whites. And one in three African-American and Hispanic beneficiaries but only one in six whites relied on Social Security for all of their income.

### **Minority Poverty**

Blacks typically earn less and are more likely to be unemployed than whites. This reduces their Social Security benefits, which are related to earnings and years of employment. Since they also have less income from pensions and assets, poverty is more widespread among black than white elderly persons.

In the late 1990s, nearly one in four African-Americans 65 and older was poor (using the official poverty standard) compared to less than one in ten whites. Without Social Security, around 60 percent of elderly African-Americans and Latinos would have been poor, compared to slightly less than half of whites.

Social Security pays low-wage workers a higher proportion of their past earnings than average or high-wage workers. Thus minorities, with lower average earnings, benefit from this progressive benefit formula even as they end up with smaller average monthly payments than whites. The discrepancy is due to inequality in the labor market, which Social Security only partially offsets.

While minorities benefit from the progressive benefit formula, the Social Security payroll tax is regressive because it is currently capped at \$84,900. The result is that minorities are more likely to pay the Social Security tax on all of their earnings. However, the tax could be made more progressive by eliminating the income cap or in several other ways.

### Important Surviror, **Disability Benefits**

Those who claim that Social Security does not benefit African-Americans often point to their lower life expectancy than other demographic groups. A smaller proportion reaches retirement age, and those who do, on average, do not collect benefits as long as whites. But poorer health during working years and more premature deaths mean that disability and survivors' benefits are more important to African Americans. And progressive benefits more than offset the difference in longevity, so that the claim of some conservatives that minority men get a negative return on their Social Security taxes is wrong (The Actuary, Sept. 1998).

Disadvantaged minority groups depend more on disability benefits than do whites because low-income workers have much higher rates of disability. While about half of African-American and other minority beneficiaries receive retirement benefits, compared to nearly three out of four white beneficiaries, minority beneficiaries are much more likely to get disability and survivors' benefits. One out of four African-Americans but only one out of eight white Social Security ben-

eficiaries collects disability or survivors' benefits. One out of four benefits awarded to surviving children goes to African-Americans even though they are only 15 percent of children under 18 years old.

### **Toward the Future**

Privatizing and weakening Social Security's basic protection in other ways will jeopardize the income that is so necessary for minorities. As the Urban League's Maya Rockeymoor put it, "...funding private retirement accounts by diverting money away from the current system would increase retirement insecurity and undermine the viability of the survivor and disability components of the Social Security system-the very programs upon which African-Americans and their children heavily rely.'

Full employment at decent wages would improve Social Security benefits. It would raise the earnings of low-wage workers and increase their future Social Security benefits at the same time that it would add more money to the Social Security Trust Funds. Other government policies-for example, universal health care—can also reduce and then eliminate racial gaps in life expectancy, disability, wages and unemployment.

In the meantime, it is important to raise the special minimum benefits paid to lifetime, low-wage workers and to strengthen Social Security in other ways that are especially important to minority workers and their families. One important way is to roll back the Social Security retirement age, which is gradually rising to 67 by 2022.

Excerpted and adapted from Uncommon Sense 25, part of the National Jobs for All Coalition (NJFAC) Social Security Packet. Helen Lachs Ginsburg, professor emerita of economics at Brooklyn ollege, is on the NJFAC executive Gertrude Schaffner committee. Goldberg, director of the doctoral program at the Adelphi University School of Social Work, is NJFAC chair.

## **GOOD JOBS FOR ALL**

# **Hunger Action Network Presses for Welfare Funding**

Hunger Action Network of New York State, a Coalition affiliate, is working on advocacy around the renewal of the federal welfare law.

The group is pressing for funding for transitional jobs programs.

Under the current welfare law states may use federal funds to pay the wages of recipients who have reached their welfare time limits. However, funds are not specifically designated for such programs. Though neither the Bush Administration nor the U.S. House proposals directly address this issue, several Senate proposals have supported wage-based transitional jobs programs and provide funding from \$125 million to \$200 million for the programs.

members to urge their senators to support funding for transitional jobs programs in the reauthorization of Temporary Assistance to Needy Families (TANF) law.

# **Down And Out Down Under: Australia**

Australian unemployment

a "national disgrace,"

a Catholic report says.

JDGING by many traditional measures Australia's economy is riding high

But a different picture—one of poverty and unemployment—emerges from a hard-hitting report by Catholic Social Services Victoria, the peak body for Catholic Social Service organiza-

Australia's second most populous state. Calling this social distress a "national disgrace," the report, "Surviv-

tions in

ing, not Living: Disadvantage in Melbourne," points the finger at more than two decades of "trickle down" economic policies that have left millions of people in poverty or unemployed while bestowing unprecedented prosperity on upper-income Australians.

### **Imported Neoliberal Policies**

"Surviving, not Living" sharply criticizes "imported neoliberal policies" from the United States that cut social entitlements and place more coercive

### **GOOD JOBS FOR ALL**

**Summer 2002** 

Hunger Action Network calls upon -Bich Ha Pham

conditions on recipients to reduce socalled "welfare dependency." Contrary to a common stereotype, researchers found jobless people desperate for paid work. Even using grossly understated official unemployment figures, the report notes that there are seven jobless Australians for every advertised job vacancy. Yet the poor and unemployed are increasingly blamed for their plight. (See "Australia's Employment Situation," Good Jobs For All, Vol.5, #1, 1999.) What to do? "Surviving, not Living' wants economic polices that prioritize social equity. Above all, it calls for a renewed commitment to full employment by all political parties to prevent another 25 years of high employment. That is sorely needed in a country where unemployment in the 1980s and 1990s was typically between 8 and 10 percent and even in the current boom hovers around 6.5 percent.

—Helen Lachs Ginsburg

## Australia Conference **Advocates Full Employment**

Several Coalition leaders trekked to Australia to participate in a recent conference on "The Path to Full Employment." The Centre on Full Employment and Equity at Newcastle University sponsored the conference.

Vice-Chair Sumner M. Rosen spoke about the post-war history of efforts to legislate full employment policies in the United States. Advisory Board member Nancy Rose presented a paper entitled, "Workfare, Fair Work and the Job Guarantee."

Rosen focused on the ideological and power factors that help to explain the resistance to full employment in U.S. policies. Other speakers from outside Australia came from South Africa. Italy and Britain. Coalition advisory board member Mathew Forstater, Randall Wrav and Warren Mosler. who are long-time colleagues at the Center for Full Employment and Price Stability at the University of Missouri in Kansas City and have a longstanding relationship with Newcastle University, played an active role.

The presence and interaction of academics, community activists and labor advocates enriched the conference. The international nature of the conference highlighted shared concerns as well as national differences.

This series will continue in December 2002.

## **Join the Cybercoalition**

e-mail us: njfac@ncccusa.org or visit us at www.njfac.org

Ask your organization to link to our Web site.

Individuals and organizations are invited to joint the National Jobs for All Coalition.

**Summer 2002** 

work.

## **GOOD JOBS FOR ALL**

# know if you can help with occasional office

Street initiative. The protestors included the Joint Public Affairs Committee for Older

way to solve or reduce many of our most

pressing problems. When we took aim at

welfare "reform," we pointed out that real

reform had to include JOBS FOR ALL AT

In the case of Social Security, full

employment would mean that more people

are contributing to its trust funds and fewer

are forced to retire early and collect ben-

Note how a few years of low official

unemployment have extended the life of

the trust funds-even with the unduly

pessimistic economic assumptions that the

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outreach, fundraising, publicity and other

activities. You need not live in New York

to volunteer. If you do live locally, let us

# **International News ILO hosts Global Employment Forum**

**By PHILIP HARVEY** 

and members of the National Jobs for All Coalition—attended an international forum in Geneva that focused on the worldwide need for decent jobs.

Organized by the International Labor Organization, the Global Employment Forum aimed to promote the development of a global strategy to "secure decent work" for people everywhere in conditions of equity, security and human dignity and thus draw out of poverty the 1.2 billion people

The ILO's new focus on the problem of unemployment is an important development in international efforts to combat joblessness and its accompanying economic and social ills.

The director general of the ILO, Juan Somavia, wants to use the organization's international stature to pressure other international organizations—like the World

tional Monetary Fund (IMF), and the World Bank—to put decent work at the heart of their policy agendas.

"The biggest security risk, affecting the largest numbers of people worldwide, is unemployment and the resulting poverty," Somavia said. This initiative is one that members of the Coalition should support with ungualified enthusiasm. It is not clear, however, whether the ILO's policy proposals for achieving its decent work goals are adequate. Those proposals are available at http://www.ilo.org/public/english/ employment/empframe/practice/download/ gea.pdf.

The ILO's "Global Agenda for Employment" is progressive insofar as it represents a vast improvement over existing policies. But it does not recognize that access to decent work is a human right and waffles in its support for full employment. Furthermore, it assumes the only way to overcome inflationary tendencies that stand in the way of job creation is

# **European Economists Urge Full Employment**

By HELEN LACHS GINSBURG

OME 250 European economists have called on the European Union to make full employment its primary objective. The European Economists for An Alternative Economic Policy, co-founded by Jorg Huffschmid of the University of Bremen, an NFAC advisory board member, is critical of the current neoliberal approach to European integration and works for a policy of full employment, social welfare, ecological sustainability and equity.

In a policy paper, the network has recently proposed ways to fight the recession that sent unemployment again climbing in many European Union countries. (EU members are required to reduce deficits, debt, and inflation that exceed specified limits, actions that may increase unemployment. But there is no requirement to reduce high unemployment.)

### Step up Public Investment

Short-term proposals include steeper cuts in interest rates and, lions of Italians took to the streets in a nationwide general strike especially, coordinated action by EU members to use their naagainst their government's plan to weaken labor rights that it tional budgets to stimulate lagging demand and employment through claimed was needed to conform to European norms. stepped up public investment. Medium-term recommendations The report is on the Coalition's Web site: www.nifac.org/ stress making full employment the central goal of EU economic news.html. Click on memorandum 2001. policy and including that goal in a reformulation of the mission Helen Lachs Ginsburg, professor emerita of economics at of the inflation-obsessed European Central Bank. Currently, the Brooklyn College, is on the NJFAC executive committee.

## government uses. That's why we say, "The best insurance for Social Security $\bigcirc$

## Want to **Form a NJFAC Chapter Volunteer?**

The National Jobs for All Coalition welcomes the establishment of local groups.

> New York, NY 10115; call us at (212) 870-3449; or send an e-mail to nifac@ncccusa.org

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use and distribute the packet when they attend meetings and visit their senators and representatives; we encourage teachers to use it in classrooms: and we recommend that the material be used for letters to editors and op-ed articles. Bernice Crane, who recently joined our executive committee, is in charge of out-

**Debunking a Phony "Crisis"** Continued from pg. 1

ence

reach Media representatives, legislators, and

a reprint, "Women and Social Security,"

issued by the National Council of Women's

Organizations. And, to include analyses of

both the latest forecasts by the Social

Security trustees and the Bush

Commission's privatization plans, we've

added "Social Security Shortfall Long Way

Off," a piece by Christian Weller of the

Economic Policy Institute. The packet also

includes "Guidelines for Action" and a

"Summary of the Social Security Pro-

The Coalition has distributed part of the

"Social Security Packet" to our members,

posted its components on the our Web site,

made it available for classroom use, and

distributed it at demonstrations and pub-

lic meetings, particularly when members

serve as speakers. We urge members to

gram."

labor officials have already received the "Social Security Packet." To reach a wider audience, the Coalition and the National Council of Churches (NCC), is raising funds

to popularize and illustrate parts of the Adults. New York Seniors, the New York "Packet" and to finance wider distribution. City Central Labor Council. District Council We are grateful for a grant from the Sun-37 of the American Federation of State. flower Foundation that has already pro-County and Municipal Employees, the vided support for our Social Security Cam-AFL-CIO, represented by its Secretarypaign and made it possible to adapt one Treasurer Richard Trumka, a member of of our basic movement pieces, "Employthe NJFAC advisory board, and members ment Statistics: Let's Tell the Whole Story" of Congress, including Jerrold L. Nadler (Uncommon Sense 4), for a wider audi-(D-NY). I had the opportunity to speak at the rally, which attracted print and TV

coverage.

LIVABLE WAGES.

is full employment.'

efits

### Task Force

**Focus on Social Security** 

To sharpen its message and coordinate distribution, the Coalition formed a Social Security Task Force. The group includes representatives from the NJFAC executive committee, Karen Hessel, deputy general secretary of the National Council of Churches and chair of the NCC's Women's Network, and David Langer, chair of the employee benefits committee of the Actuarial Society of Greater New York.

When Treasury Secretary Paul O'Neill came to Wall Street to launch a \$20 million pro-privatization campaign. Coalition members were among those to greet him. Exceeding his boss's public pronouncements, O'Neill stated at the time in an interview with the Financial Times that "ablebodied adults should save enough ... to provide for their own retirement and health and medical needs.'

Coalition members joined a street meeting to protest O'Neill's position and the Wall

The Coalition's campaign to protect and improve—Social Security is another opportunity to send a message about our basic issue: that full employment—more people working at livable wages—is the

ORE than 750 people—including public officials, representatives of non-governmental organizations

who are living below the poverty line."

Trade Organization (WTO), the Interna- through the fairly orthodox medicine of increased training and other productivity enhancing measures.

> The Global Agenda for Employment, prepared by ILO staff and distributed to participants in the forum, holds that most of the world's 1.2 billion poor are supported by 530 million people who are working but earning too little to lift themselves or their families out of poverty. Yet an ILO "comprehensive employment strategy" that represents a summary of the threeday meeting did not include a proposal for raising wages.

Coalition Chair Gertrude Schaffner Goldberg and member Harold Oaklander attended the conference, which was held in November 2001

Despite shortcomings in the ILO's policy recommendations, the ILO's new agenda of advocating decent work is good news that deserves to be celebrated.

Philis Harvey, a member of the Coalition's advisory board, attended the Geneva conference.

bank's sole goal is to maintain price stability. A complementary proposal is to create an EU federal budget of about 5 percent of gross domestic product in EU member nations to be used, among other things, as a tool to combat recessions.

### **Guaranteed Decent Jobs**

EU inaction in fighting the recession, these economists note, contrasts sharply with its stepped up campaign for workfareinstead of the creation of good jobs-and for the privatization and hence weakening of parts of European social security systems. Those are paths that the economists firmly reject in favor of a European "social constitution" based on full employment that also insures a decent income, social protection and more participatory democracy.

EU policies have spawned several recent protests. Some 100,000 persons marched in Barcelona. Spain, during an EU summit meeting to demand full employment with social rights: and mil-

**Summer 2002** 

# **Network News**

# **Coalition Joins Campaign to Save Safety Net**

And welfare "reform" time limits are ticking away, exacerbating the problem of inadequate protection from an unemployment system that is both short term and limited in coverage

Workers not covered or whose benefits run out might previously have turned to public assistance for aid. But welfare "reform" has reduced that recourse.

Inadequate protection against unemployment and welfare time limits are usually treated as separate issues. But Logan Martinez of the Miami Valley Full Employment Council, a Coalition affiliate, combined the two issues into one and has spearheaded a campaign to "Save America's Safety Net."

The campaign has been endorsed by a number of organizations, including NJFAC.

### A Common Agenda

In May, Martinez, who is also an NJFAC executive committee member, brought together employment, welfare, and hous- as they please; and recognition of caregivers as workers. ing advocates to discuss prospects for a national job creation

NEMPLOYMENT is up sharply since its low point in 2000. bill to deal with a number of issues, but especially time limits in both welfare and unemployment insurance.

> Coalition Chair Gertrude Schaffner Goldberg and Coordinator Laura Piil joined representatives of organizations from California, Washington, D.C., New York, Ohio, Pennsylvania, Washington, and Wisconsin, sharing overviews of current conditions and their strategies and agreeing to work toward a common agenda. Thanks to modern telecommunications technology, the group "met" via a lengthy conference call.

Afterwards, Martinez, Tracy Colunga Hollingsworth of the Los Angeles Coalition to End Hunger and Homelessness, and Nick Phillips of the National Coalition for the Homeless development the following priorities: a job creation bill; extension of unemployment benefits; suspending welfare time limits; guaranteed child care; increased education and training opportunities and shorter work requirements for people on welfare; stopping the Bush administration's "superwaivers" that would go much further than block grants in allowing states to use federal money

# **Official Recession Nothing New to American Workers**

HE longest expansion in the U.S. economy, whose end was officially announced last year, provided little relief to the vast majority of working Americans. Over 74 percent of jobs created over the last two decades have been in the two lowest paying sectors of the U.S. economy—retail trade and health and business services. These are among the findings of a report recently released by the Council on International and Public Affairs in New York. "The Underbelly of

the U.S. Economy: Joblessness and the Pauperization of Work in America" analyzes trends in joblessness, underemployment, poverty, income distribution, and wages in the U.S. economy.

### A Failing Economy

"Long before the official pronouncement of recession, workers were in trouble," said Ward Morehouse, president of the Council and co-author of the study. "Add to the 11 million American jobless in 2000 the hundreds of thou-



sands laid off so far this year and the fact that almost half of all workers are employed in sectors of the economy that pay average wages in the poverty zone, and you have an economy that has failed the average working American for years."

"It is especially important that we understand the true extent of joblessness and poverty in our society as Congress begins to consider reauthorization of the disastrous welfare legislation enacted during the Clinton administration," said David Dembo, program coordinator at the Council. "Low wages and the temporary nature of most of the jobs former welfare recipients have managed to get will result in severe hardships during the current recession.'

"The Underbelly of the U.S. Economy" is a special report to the National Jobs for All Coalition. "This study provides additional ammunition for the decent jobs for all campaign now underway," commented Gertrude Schaffner Goldberg, chair of the Na-

tional Coalition and co-author of a justpublished expose of so-called welfare reform, "Washington's New Poor Law: Welfare 'Reform' and the Roads Not Taken, 1935 to the Present."

Copies of the Council's report are available for \$5 (plus \$2 shipping) from the CIPA Publications Office (P.O. Box 337, Croton-on-Hudson, NY 10520; Tel/Fax 800-316-2739) or from the Coalition office at the address above.

**GOOD JOBS FOR ALL** 

# **Focus on Social Security**

privatization.

public policy.

# **Rising Retirement Insecurity**

### **By GREGORY N. HEIRES**

S the Bush administration and its allies in Congress and right-wing think tanks persist in their campaign to privatize Social Security, reality is biting back

The Enron scandal and the stock market decline have focused attention on the risk of relying on individual savings accounts like 401(k) plans.

For privatization advocates, the Enron demise amounts to a political landmine because thousands of Enron employees who had dedicated most of their 401(k)savings to the company's stock lost much of their retirement funds.

"Corporations have saved billions of dollars as they have stopped offering their workers a traditional pension with a guaranteed income," said Gertrude Schaffner Goldberg, chair of the National Jobs for All Coalition. "And just as corporations are destroying the traditional pension, privatization supporters will ruin the Social Security system if they succeed in their goal of establishing individual savings accounts, which means government would no longer guarantee a minimum retirement income for recipients.'

Meanwhile, the Social Security trustees continue to push back the year in which the trust funds will be empty. The most recent projections indicate that the trust funds will dry up in 2041, which is twelve years later than predicted in 1997.

But despite good news for Social Security and bad news for private schemes. ideological-driven organizations like the

### MAKE SURE YOUR RETIREMENT ISN'T KO'D



### What Crisis?

"We have always disputed that Social Security faces a crisis, and the government's figures are showing that the doomsayers' warnings are overblown," said economist Helen Ginsburg, a Coalition executive board member and co-author of the Coalition's "Social Security and Minorities" ("Uncommon Sense 25"). Many analysts say the projected shortfall could be largely addressed by raising the cap on the regressive Social Security payroll tax. As the drop in the stock market and the Enron debacle point to the problem with introducing individual investment accounts in the Social Security, it is increasingly clear that many of the privatization advocates are driven by ideology rather than sound

Normally, blue-ribbon presidential commissions allow, in theory, for differing positions. But the Bush Social Security panel was entirely stacked with people who favor privatization. Five of the 16 members have ties with the rabidly free-market, antigovernment Cato Institute, which has been part of a global effort to privatize social security systems for a generation.

Unable to agree upon a single plan, the Bush commission late last year recommended three privatization options. All would reduce retirees' living standards because the amounts in individual accounts would not offset benefit cuts. All would require a massive infusion of tax dollars

Cato Institute continue to press for to cover transition costs, undercutting the privatizers' assertion that individual savings accounts would address Social Security's alleged funding crisis. One proposal would raise the retirement age for workers. And the diversion of funds to private accounts would lead to a reduction in benefits for workers with disabilities and survivors of deceased workers.

### 401(k) Plans Fall Short

While the stock market boom of the gogo '90s created widespread enthusiasm for 401(k) accounts and a misguided popular faith in private investment, recent studies show the retirement security of babyboomers and the middle class is precarious. Retirement wealth for the middle class has actually fallen in recent years, according to a recent study by New York University economist Edward N. Wolff for the Washington-based Economic Policy Institute.

The study projects that 40 percent of households headed by persons between the ages of 47 and 64 will not be able to replace even half of their pre-retirement income when they stop working. Nearly 20 percent of the workers in that age group will have retirement incomes below the poverty line, according to the study.

A disturbing new book, The Great 401(k) Hoax by William Wolman and Anne Colamosca, shows that 50 percent of Americans have less than \$14,000 in their 401(k) accounts—clearly much too little to retire on.

This situation will only get worse if the financial managers of Wall Street get their hands on the Social Security system.

"The threat of privatization is still out there," Ginsburg said. "We have to continue to dispel the myth that Social Security faces a crisis. And we have to make it clear to the public that privatization means loss of benefits and tell politicians that they will be held accountable if they vote to set up individual savings accounts."

Gregery N. Heires is senior associate editor of N.Y.C.- based Public Employee Press, the official publication of DC 37, AFSCME.

## **Advisory Board and Executive Committee expand**

OUR new members have joined the tee have included Economist senior Joseph Coalition's advisory board.

cial policy who has included full employment in her definition of social welfare. Professor Jocelyn Pixley of the University of New South Wales in Sydney Australia has done extensive work on full employment in Australia and other countries. All.

The other new advisory board members include the Rev. Dr. Bob Edgar, general secretary, National Council of Churches of Christ, a former member of Congress and president of Claremont Seminary, and John Atlee, president of the Institute for Economic Analysis.

New members of the executive committee extend our ties to labor and advoyears, additions to our executive commit- ers on Social Security.

Goldman and Gregory N. Heires, senior Professor Theda Skocpol of Harvard associate editor of Public Employee Press, University is a renowned historian of so-the newspaper of District 37 of the American Federation of State, County and Municipal Employees, AFL-CIO. Goldman serves as recording secretary of the executive committee, and Heires is editor of the Coalition's newsletter, Good Jobs for

Other new members include Bich Ha Pham, public policy coordinator, Hunger Action Network of New York; the Rev. Dr. Douglas Grote, pastoral psychotherapist and interim pastor, Siloam-Hope Presbyterian Church, Elizabeth, N.J.; and Bernice Crane, a long-time organizer and a founder of Women Strike for Peace, who is in charge of an outreach to media repcacy organizations. Over the past two resentatives, labor leaders and, policy mak-

# **Meet our New Coordinator**

The Coalition has a new Office welfare reform and Social Security. Coordinator, Laura Piil, who has a degree in public administration, of the New York State Young counseling and administrative affairs Democrats and is vice-chair of the from the City University of New York Graduate Center.

An activist, Piil has advocated on ment, Medicaid benefits, so-called ing new members.

Piil serves as constituency director Disability Issues Cause for the Young Democrats of America.

With her ties to many organizations behalf of people with disabilities. and her background as an advocate. women and minority groups. Her Piil is increasing the National Jobs for work has focused on full employ- All Coalition's outreach and recruit-

# **New Zealand Scraps Workfare**

New Zealand's government has tossed its "work for the dole" – a workfare-like program for the unemployed—into the trash bin.

Social Services and Employment Minister Steve Maharey said it failed to give the unemployed "real jobs at real wages." Research showed that jobless people in the program were less likely to get work than a control group of non-participants.

Especially in rural areas, "employers came to rely on the participants as a low-

waged labor pool," Maharey said. They "were seen as people who would work for nothing," and that "made it difficult for them to move into good jobs," he said.

Starting in the mid-1980s, Labour and conservative government implemented sweeping neoliberal policies, deregulated the economy and labor markets, and reduced the size of the welfare state. The present government, a minority coalition headed by the Labour Party, has restored some labor rights.

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## **Coalition Mourns** Loss of Board Members

We report with sorrow the deaths of four advisory board members.

Monsignor George Higgins has been described as one who dedicated his life to those who have no voice. In 2000, Mgr. Higgins, received the Presidential Medal of Freedom, our nation's highest civilian honor, after a lifetime of walking picket lines, fighting anti-Semitism, and working to advance civil rights and social justice.

Herbert Simon, a distinguished economist whose work spanned other fields, including psychology, received the Nobel Prize in Economics in 1979 for his pioneering research into the decision-making process within economic organizations.

Elizabeth Wickenden as a young college graduate worked for the New Deal on various innovative programs, including job creation. Later, as a leading social welfare expert, Wicky, as her friends called her, remained a strong advocate both of jobs for all and of decent social benefits. In the Reagan era when Social Security was threatened, Wicky helped launch and sustain a counteroffensive.

James Young was a sociologist, environmentalist, social activist and prolific writer. His widow, Marjorie Hope Young, serves on the advisory board and with her Jim co-authored numerous articles and four books. The most recent book. "Voices of Hope in the Struggle to Save the Planet" (Apex 2000) explores the connections between faith and ecology. Strongly committed to full employment, Jim remained in close contact with the executive committee until days before his death. Several years ago, at his (and Marjorie's) suggestion, the NJFAC newsletter was renamed—from Jobs for All to Good Jobs for All, a better expression of our goal.

We resolve to honor these lives by continuing to work for jobs for all at decent wages and social justice.

**GOOD JOBS FOR ALL** 

# The Fragile Economy and Unemployment

# **Unemployment Benefits Extended But System Needs Repair**

**GOOD NEWS!** 

IS OVER!

By Helen Lachs Ginsburg

HE economic recovery package enacted in March makes many jobless workers in every state eligible for temporary, emergency unemployment insurance benefits.

Federally funded, these last for up to 13 weeks after a worker still looking for a job runs out of regular, state-financed

UI (generally after 25 weeks). Jobless workers in some states can also get an additional 13 weeks of federally-financed benefits, but only if the number of unemployed collecting benefits reaches 4 percent of their state's labor force. This doesn't help unemployed people in most states.

Ironically, a crisis is looming in New York because statewide its unemployment is too low to set off the trigger. So the jobless in New York City, with heavy unemployment,

do not qualify, even with the Big Apple's Institute, the Center on Budget and Policy economy still reeling from the aftermath of 9/11 superimposed on a faltering local economy with large numbers of former welfare recipients.

Clearly, the federal-state UI program the main safety net for unemployed work-

# **ADA Spearheads New Effort To Hike Minimum Wage**

mum-wage worker who works 40 hours a week for 52 weeks a Americans for Democratic Action, a coalition affiliate, has reyear earns roughly \$3,500 less than the government's paltry cently spearheaded a renewed, all-out effort to pass the Fair poverty standard for a three-person family with two children. Minimum Wage Act of 2002. Nearly 9 million workers would directly benefit from a mini-Only weeks after its introduction in the Senate, Sen. Edward

Kennedy's (D-MA) bill, S. 2538, had 39 co-sponsors and about mum wage hike. Roughly one out of three of them are their families' sole earners, and three out of five of them are women. ten more commitments of support. The bill would raise the For more information contact Darryl Fagin, Legislative Director, \$5.15 minimum in three steps to \$6.65 by the beginning of ADA: 202-785-5980; Dfagin@adaction.com; or www.adaction.org. 2004. The Senate leadership is slated to bring the bill up in July; grassroots support is needed to gain more co-sponsors. A mini-

### **GOOD JOBS FOR ALL**

ers since 1935—needs overhauling. Now, states must meet certain federal standards but set their own rules governing coverage, eligibility, benefit amounts and revenues. The result, a recent report called "Failing the Unemployed" shows, is a patchwork quilt rife with shortcomings and inequities.

Jointly issued by the Economic Policy

five in Louisiana and rises to nearly three out of four in Massachusetts. Unemployed people most in need of benefits-lowincome and part-time workers, recent labor force reentrants, former welfare recipients and women—are most likely to be ineligible to receive them. And, if eligible, meager UI benefits, which vary widely among states, typically replace less



Priorities, and the National Employment Law Project, the state-by-state examination of unemployment insurance systems finds, for example, that, nationally, only about two out of five of the jobless receive UI—a ratio that sinks to one in *bp122.html*.

than half of a worker's lost wages. In some states, the maximum benefit is below the government's paltry poverty standard for a three-person family. "Failing the

Unemployed"rates states on five critical areas: eligibility requirements, benefit levels, revenue, trust fund adequacy and recession preparedness. Twentythree failed outright and many others just squeaked by with the equivalent of a "D." The report's recommendations include ex-

panding benefit eligibility, better benefits, and tax policies that increase employer obligations and insure the adequacy of state UI trust funds.

The report is available at www.epinet.org/briefingpapers/